

非傳統安全威脅與全災害對策：以國軍救災為例 1

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Non-traditional Security Threat and All-hazard Approaches:

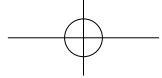
A case study of military relief

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摘要

「非傳統安全」(non-traditional security)強調的是一種廣義的安全觀，內含安全主體的擴大與轉換，並透過「優態共存」、「你安全我才安全」的「和合」共建安全模式或「共同治理」途徑，以期獲致良好的生存與發展環境。故近年來已被各主權國家所倚重。

本文置重點於「非傳統安全」威脅與全災害對策之研究，其目的有三：第一、探討非傳統安全威脅及其對台灣安全防衛之衝擊；第二、分析當前我國在「全災害對策」所面臨的主要難題與因應作為；第三、論述國軍在災害整備與「全災害對策」的實踐。

最後，作者將提出四點有關強化「全災害對策」的具體建議：(一)以完善災防法制為一切施政之本；(二)以強化複合型災害救援為先著；(三)以健全地方基層為政策行動之鎖鑰；(四)以勤訓精練為驗證全災害對策之基石。

關鍵詞：非傳統安全、複合型災害、災害防救、非戰爭性軍事行動、全災害對策



Abstract

“Non-traditional security” stresses broad security concepts that include the expansion and conversion security principal, and the “excellence state of coexistence”,

“You were safe and I was safe” and “harmony” to ensure a safe existence , or adopting a “common governance” approach in order to create an environment in which survival and development are assured.

For these reasons, ‘non-traditional security’ has been adopted by many sovereign states over the past few years.

This paper focuses on “Non-traditional security” and its relationship to the threat of disaster. There are three key purposes for this paper:

First, to explore Non-traditional security features and its impact on Taiwan’s security and defense.

Second, to analyze the “all-hazards approach” and to observe the main challenges it has to cope with.

Third, to discuss the role of the military in preparing for disaster.



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Finally, the author makes four policy suggestions for strengthening the “all-hazards approach”:

- (a) improve disaster prevention policy in all areas of the legal system;
- (b) strengthen compound disaster relief ability;
- (c) improve local bureaucratic policy action;
- (d) create a solid foundation of disaster response training.

Keywords : Non-traditional Security, Multiple Disasters, Disaster Prevention and Relief, Military Operations Other Than War, All-hazards Approach